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SENATE

REPORT
99-249

RAMZI SALLOMY AND MARIE SALLOMY

MARCH 5 (legislative day, FEBRUARY 24), 1986.—Ordered to be printed

Mr. THURMOND, from the Committee on the Judiciary, submitted the following

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REPORT

[To accompany S. 332]

The Committee on the Judiciary, to which was referred the bill (S. 332) for the relief of Ramzi Sallomy and Marie Sallomy, having considered the same, reports favorably thereon with amendment and recommends that the bill do pass.

PURPOSE OF THE BILL

The purpose of the bill is to grant the status of permanent residence in the United States to Ramzi Sallomy and Marie Sollomy. The bill provides for the payment of the required visa fees and for appropriate visa number deductions.

STATEMENT OF FACTS

The beneficiaries of the bill are Ramzi, a 49-year-old native and citizen of Iraq and his sister, Marie Sallomy, a 69-year-old native and citizen of Iraq. Their parents are deceased and his two sisters share guardianship for Ramzi who is mentally retarded. He lives with Marie in Bethesda, Maryland and attends Montgomery County Association for Retarded Citizens Workshop Program. Marie had an immediate relative petition on her behalf approved March 26, 1979. However, her application for permanent residence was denied in accordance with section 212(a)(30) of the Immigration and Naturalization Act.

A letter, with attached memorandum, dated May 15, 1980, to the chairman of the Senate Committee on the Judiciary from the Immigration and Naturalization Service, with reference to S. 2260, a

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bill for the relief of Marie Majid Sallomy in the 96th Congress, reads as follows:

U.S. DEPARTMENT OF JUSTICE,
IMMIGRATION AND NATURALIZATION SERVICE,
Washington, DC, May 15, 1980.

A22 194 388.

Hon. EDWARD M. KENNEDY,
Chairman, Committee on the Judiciary,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: In response to your request for a report relative to the bill (S. 2260) for the relief of Marie Majid Sallomy, there is attached a memorandum of information concerning the beneficiary.

The bill would grant the beneficiary permanent residence in the United States as of the date of its enactment upon payment of the required visa fee. It would also direct that a visa number deduction be made.

The beneficiary, a native of Iraq, is chargeable to the fifth preference portion of the numerical limitation for immigrants and conditional entrants.

Sincerely,

CORNELLIUS J. LEARY
(For Commissioner).

Enclosure.

MEMORANDUM OF INFORMATION FROM IMMIGRATION AND NATURALIZATION SERVICE FILES RE S. 2260

The beneficiary, Marie Majid Sallomy, a native and citizen of Iraq, was born January 5, 1917. She resides in Bethesda, Maryland with her brother Ramiz Majid Sallomy. She has a high school education and is not employed. She was a legal resident in Lebanon from 1959 until 1978. The beneficiary's mother and father, both natives and citizens of Iraq, are deceased.

The beneficiary last entered the United States as a visitor in 1978. On January 18, 1979 an immediate relative petition was submitted on behalf of the beneficiary at Baltimore, Maryland by her sister, Nuhad Deanna Ruggerio, a naturalized United States citizen, which was approved March 26, 1979. On September 18, 1979 the beneficiary's application for permanent residence was denied in accordance with Section 212(a)(30) of the Immigration and Nationality Act, which requires the exclusion of an alien accompanying another alien ordered to be excluded. The beneficiary was granted voluntary departure with subsequent extensions until March 1, 1980.

The beneficiary's brother is the beneficiary of bill (S. 2259) and it would appear that if that bill were enacted, Marie Majid Sallomy would be admissable as an immigrant, with legislative relief.

The beneficiary owns no property in the United States. She has joint bank accounts with her brother and a per-

sonal checking account totaling approximately $42,000 in the United States. She has approximately $312,000 on deposit in a foreign bank from which she receives interest payments of $30,000 per year. She states she is part owner of an apartment in Lebanon valued at $275,000 and claims part ownership of 5,671 square meters of property, value unknown, in Lebanon. She is the legal guardian and responsible for the trust of her brother. She has no other relatives in the Unites States other than mentioned in this report and has no living relatives in Iraq or Lebanon. The beneficiary is under deportation proceedings.

A letter dated July 29, 1983, to the chairman of the Senate Committee on the Judiciary from the Immigration and Naturalization Service, with reference to S. 296 of the 98th Congress, reads as follows:

U.S. DEPARTMENT OF JUSTICE,
IMMIGRATION AND NATURALIZATION SERVICE,
Washington, DC, July 29, 1983.

A22 194 388.
A22 194 389.

Hon. STROM THURMOND,
Chairman, Committee on the Judiciary,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: This refers to S. 296 in behalf of Ramzi Sallomy and Marie Sallomy, who were also the beneficiaries of S. 335, 97th Congress.

On October 5, 1982, the beneficiary, Ramzi Sallomy, entered the Concord Developmental Center in West Virginia, a residential community for mentally retarded persons. The purpose of his entering the center is to assist him in developing independent living skills, vocational training, and to receive therapeutic assistance with his behavior problem. When he entered the center in October 1982 it was the first time he had been in such an environment and the first time he has lived away from his sister, Maria Sallomy. The co-director of the Concord Developmental Center stated that Ramzi Sallomy has made a remarkably good and adjustment, although he still has problems. The length of stay is, at present, indefinite and the ultimate length of stay will be determined by the progress of Ramzi Sallomy. The majority of the costs are paid by the sisters of Ramzi Sallomy with a small portion being earned by him from projects he and the other residents are assigned. There are no facilities in the Washington, DC metropolitan area that can do what the Concord Developmental Center is doing for Ramzi Sallomy.

The beneficiary, Marie Sallomy, and Mrs. Nuhad Ruggerio, a naturalized United States citizen sister of the beneficiaries, are joint guardians of Ramzi Sallomy. Marie Sallomy has various savings/banks accounts in the United States and Luxembourg amounting to approximately $274,214. Marie Sallomy and Ramzi

Sallomy have joint savings/bank accounts in the United States amounting to approximately $50,548.

Sincerely,

For the Commissioner:

MARVIN T. ELY
(For Greg Leo, Acting Director,
Congressional and Public Liaison).

Following is a letter from Senator Charles McC. Mathias, Jr., in support of his legislation:

U.S. SENATE,
COMMITTEE ON THE JUDICIARY,
Washington, DC, June 13, 1984.

Hon. STROM THURMOND,
Chairman, Committee on the Judiciary,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: I am writing to request that the Judiciary Committee give favorable consideration to S. 296, a bill for the relief of Ramzi Sallomy and his sister, Marie Sallomy.

Mr. Sallomy, who is 46 years old and mentally retarded, was born in Iraq, but fled the country with his family to Lebanon when the government fell in 1958. He came to the United States in July 1978, accompanied by his 66-year-old sister, Marie, who is single and has been his guardian since their parents' death in 1975. Upon arrival, they joined their sister, a naturalized U.S. citizen, in Bethesda, Maryland.

Ramzi's application for permanent residency was denied under section 212(a)(1) of the INA because he is an alien who is mentally retarded. Marie Sallomy's application for permanent residency was also denied pursuant to section 212(a)(30) of the INA which requires exclusion of an alien accompanying another alien ordered to be excluded.

Both Ramzi and Marie cannot return to Iraq or Beirut without suffering serious consequences, owing to the political and economic situation in both places. Ramzi, however, is enrolled in a daily program with the Montgomery Vocational and Training Center, where he is making substantial progress towards relative independence. It would indeed be a severe hardship for Ramzi to be forced to leave a program that is doing him so much good. A substantial trust fund was left to him by his parents for his suport, giving him full financial independence so that he will not become a ward of the state.

I emphasize that no administrative relief is available to Ramzi and Marie Sallomy. The Immediate Relative Petitions filed for them by their naturalized sister were both rejected by the Immigration and Naturalization Service. If deported from the United States, the Sallomys would have no place to go.

Ramzi and Marie Sallomy have great affection for the United States, as well as permanent family ties. Both of them would suffer a severe hardship in their lives if they were to be deported. I feel that these individuals have a strong claim to sympathetic consideration by the Committee on humanitarian grounds. Any favorable

consideration by the Committee on S. 296 would be deeply appreciated.

With best wishes,

Sincerely,

CHARLES MCC. MATHIAS, JR.,
U.S. Senator.

MONTGOMERY VOCATIONAL AND TRAINING CENTER,
Silver Spring, MD, January 20, 1983.

To Whom It May Concern:

The purpose of this letter is to attest to the fact that Ramzi Sallomy, Birthdate of June 14, 1936, was a participant in the Montgomery Vocational and Training Center from January 2, 1979 until October 4, 1982. He left MVTC to transfer to the Concord School in Concord, West Virginia, a school which provides both residential and day program placement. Because of increasing difficulties in his home situation, we all believed that Ramzi's involvement in a twenty-four hour-a-day situation would be both to Ramzi's and his family's advantage.

Attached is a narrative report of October 14, 1982, which provides information concerning Ramzi's progress last year at MVTC until his transfer to Concord.

If you have any questions, please feel free to contact me.

Sincerely,

ROB ROMAGNA,
Director.

Enclosure.

CONCORD,
Yellow Spring, WV, January 26, 1983.

To Whom It May Concern:

Ramzi Sallomy entered residence at Concord on October 5, 1982. At Concord he is engaged in a program of residential living, training independent living skills, work activity, training in vocational skills, social and recreational activity, training in social and recreational skills and therapeutic intervention with his problem behaviors. He has made a remarkably good adjustment considering the fact that this is a major change in his entire life style and environment. He participates actively in all of the programs mentioned above and has shown considerable progress in all of the areas. He still demonstrates a number of significant deficits and problems most notably in the areas of communication, maintaining job performance, consistency of independent living skills participation. His most notable problem behaviors are occasional episodes of extreme resistance to participation in activities, rigidity in dealing with changes in the environment or environmental patterns, outbursts of temper manifested both verbally and physically. These are being treated through therapeutic intervention by contingency management.

ROLF H. MIELZAREK, Ph.D.,
Co-Director.

COST

No cost would result from enactment of this bill.

REGULATORY IMPACT STATEMENT

In compliance with paragraph 11(b)(1), rule XXVI of the Standing Rules of the Senate, it is hereby stated that the committee anticipates that the bill will have no additional direct regulatory impact, inasmuch as it affects just two individuals.

The committee, after consideration of all the facts in the case, is of the opinion that the bill (S. 332) should be enacted.

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